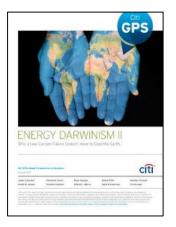
Smart Regulation to drive Clean Innovation

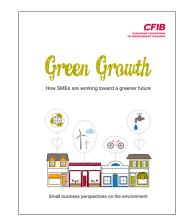
Stewart Elgie

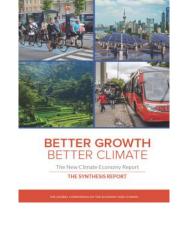


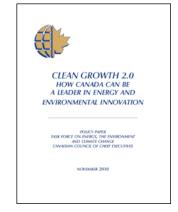
Moving to a global economy that is:

- (net) Zero carbon
- Low polluting
- Eco-innovative, and
- Resource efficient
 - > Across all sectors

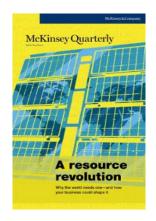




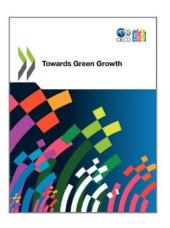












- C\$2.5T: Estimated global <u>cleantech</u> market by 2022 (Analytica)
- US\$23T: Global low carbon investment opportunity to 2030 (World Bank)
- **C\$3.6T:** Global opportunity in <u>resource innovation and energy</u> efficiency by 2030 (McKinsey)



Opportunity for <u>all</u> parts of Canada's economy

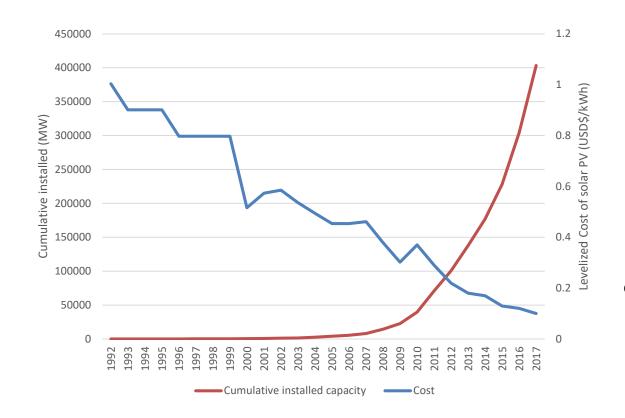
- Mining: Canada has 14 of 19 minerals needed for solar panels. And world's 1st allelectric mine
- Concrete: CarbonCure injecting
- CO₂ into concrete
 Aluminum: Alcoa, Rio Tinto, and Apple building world's first carbon-free aluminum plant, in Canada
- Enerkem: Waste to fuel leader (\$125M investment, partner with China)
- <u>Carbon capture</u>: Canada is one of the world leaders in CCS technology
- And more: biofuels, energy storage, precision ag., engineering, buses, 'north'



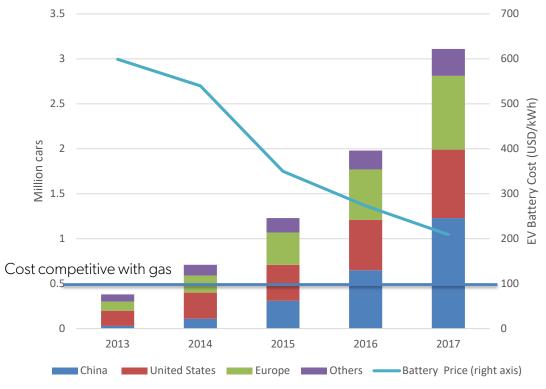


Driven by *Innovation* = Falling Costs, Growing Markets

Solar Power Installation and Costs

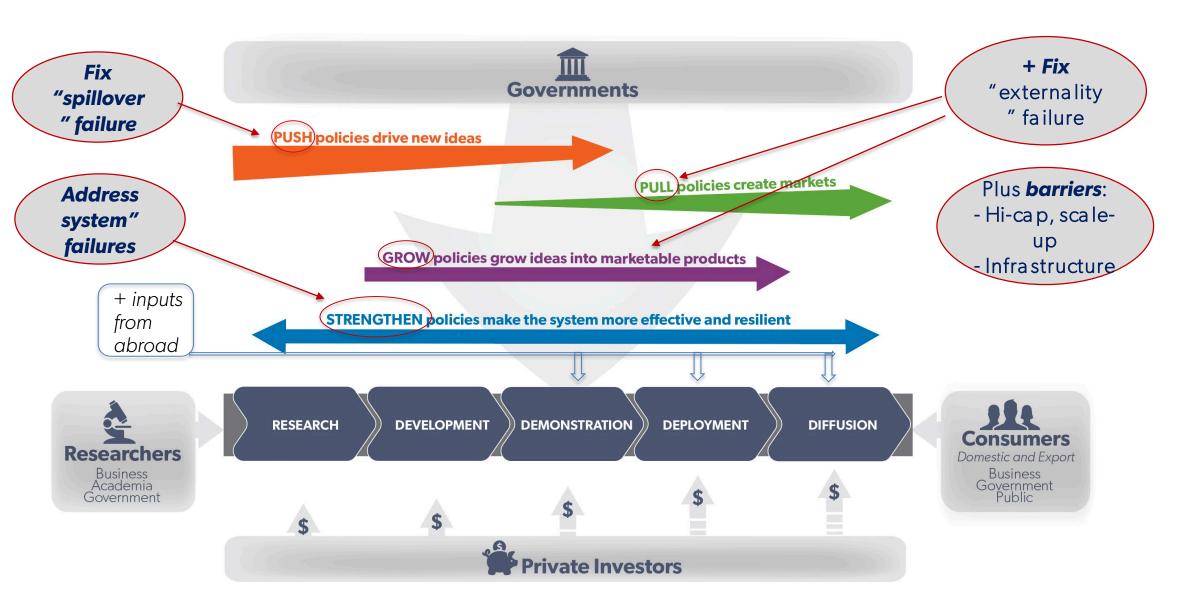


Electric Vehicle Sales and Battery Prices





The Clean Innovation system & barriers (*simplified)



Smart Prosperity Institute.smartprosp Institute

Federal Economic Strategy Tables (2018)

Boosting innovation is vital to the competitiveness of traditional sectors (resources, manufacturing) and clean tech

Key Recommendations to Accelerate Innovation:

- Agile, world-class **regulation**
- 2. Tax incentives for clean growth
- 3. Other
 - Innovation networks (lighthouses)
 - Public finance
 - Infrastructure, procurement
 - Skills, Brand







Regulation for Competiveness & Innovation

- Regulatory reform is vital for economic and environmental reasons:
 - Canada is 14th on WEF Global Competitiveness Index (2018)
 - but 38th on burden of government regulation component
 - 22nd on World Bank Ease of Doing Business Index (2019)
 - Also, 22nd on Environmental Performance (of 36 OECD countries)
- Window of opportunity: FES 2018/Budget 2019 announced
 - External Advisory Committee on Regulatory Competitiveness
 - Regulatory Reviews now doing clean tech
 - Centre for Regulatory Innovation 'sandboxes'



The Evolution of Regulation

- 1. Protect the public (health, environment, etc)
- 2. Do so at minimal cost, delay
- 3. Support innovation (Porter Hypothesis)
- 4. Support competitiveness
- 5. Enable economic transition ('anticipatory')







Towards an Agile Regulatory Regime

Two sides of the same coin:

- Instrument Design:
 - Agile regulations are "outcomes-driven, stringent, flexible, timely and predictable; align with global best practices" (RFEST)
- Institutional Design:
 - **Agile regulators** are informed, nimble, forward-facing, colearning institutions. They are empowered to experiment with new policies and approaches, to reward risk-taking and spur innovation for public purposes



1. Designing Agile Regulations for Innovation

Stringent

- Bold ambition (mission) spurs and directs innovation
- e.g: water (Ontario), vehicles (California)
- But can be politically / economically hard manage the adjustment

Flexible

- Outcome / performance-based, pricing / market-based
- e.g: carbon pricing, CAFÉ stds (averaging), offsetting (Fisheries)

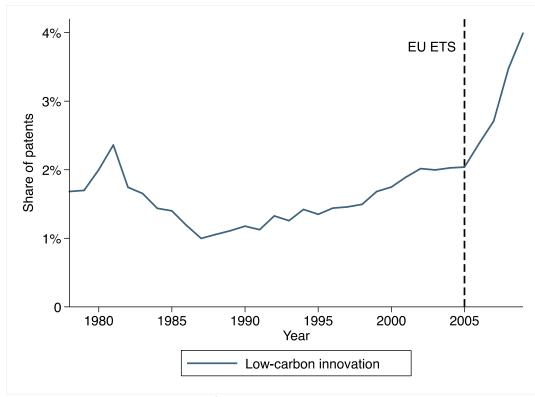
Predictable (dynamic)

- Critical to drive longer-term investment (10+ yrs)
- Hard for governments; but can get *improved* (not total) predictability
- E.g: central bank, carbon pricing (default 10 yr schedule, 5 yr review, criteria)



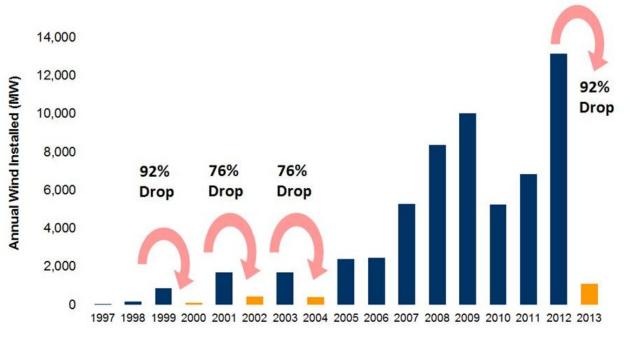
Stringent, flexible, predictable policy drives Innovation

Share of low-carbon patents in Europe



Calel & Dechezleprêtre 2014

Historic Impact of Production Tax Credit (PTC) Expiration on Annual Wind Capacity Installation



American Wind Association, 2015



2. Agile Regulators

Informed

 Can generate the information to push the frontier of innovation (in-house expertise, and co-discovery with innovators)

Empowered

Have the tools, mandate, (autonomy?) to spur experimentation via <u>risks & rewards</u>

Nimble

- Respond and adjust to incoming information (costs, impacts, tech. innovation)
- Create spaces for experimentation and innovation

Co-learning

Culture of curiosity, risk-taking, problem-solving with industry, innovators & others

Anticipatory

Future-facing, proactive, iterative, inclusive, (mission focused?)



3. Regulatory Sandboxes

- What are they and why needed?
 - Overcome reg. barriers to clean innovation (a "patch")
 - Test innovative technologies, services, models (de-risk)
 - Co-learn (regulator & innovator) -> then apply to regulatory regime
- Clean tech (usually) more complex than Fin. tech:
 - Many different sectors, regulators; env. risk differs case-by-case
 - Learn from others' experience
- When is sandbox most needed?
 - Innovation office can address most problems
 - Criteria? e.g. genuine barrier, big opportunity, risk-reward balance
- Challenges: public buy-in (risk), resource-intensive, co-learning & uptake, etc

